

Bakersfield, California

FINANCIAL AND PERFORMANCE AUDITS

June 30, 2021



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#### INDEPENDENT AUDITORS' REPORT

To the Board of Trustees Citizens' Bond Oversight Committee Kern Community College District Bakersfield, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Measure J Fund for the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds) of the Kern Community College District (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

The District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### INDEPENDENT AUDITORS' REPORT

(Continued)

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Bonds of the District as of June 30, 2021, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Report on Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements of the Bonds. The accompanying supplementary information on pages 15 to 18, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information on pages 15 to 18 is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Emphasis of Matter**

As discussed in note 1, the financial statements present only the Bonds and do not purport to, and do not, present fairly the financial position of the District, as of June 30, 2021, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### INDEPENDENT AUDITORS' REPORT

(Continued)

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 10, 2022, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

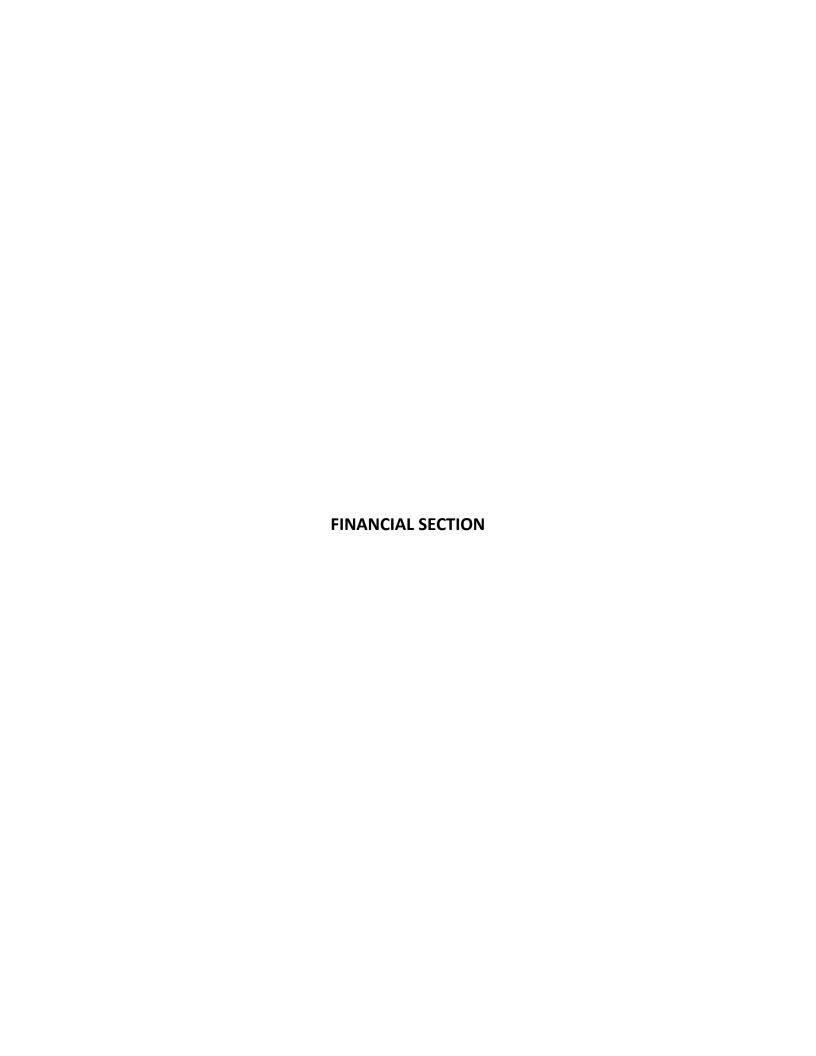
### **Report on Other Legal and Regulatory Requirements**

In accordance with the requirements of Proposition 39, as incorporated in the California Constitution, Article 13A, we have also issued our performance audit report dated March 10, 2022, on our consideration of the Bonds' compliance with the requirements of Proposition 39. That report is an integral part of the Bonds for the year ended June 30, 2021, and should be considered in assessing the results of our financial audit.

March 10, 2022

Horton McNuly & Gaeteurn, UP

Chico, California



**BALANCE SHEET** 

| 1    | $^{2}$ | 2021 |
|------|--------|------|
| June | SU.    | 2021 |

| ASSETS Cash and investments Accounts receivable Prepaid expenses | \$<br>45,715,751<br>131,752<br>9,199 |
|--|--------------------------------------|
| TOTAL ASSETS   | \$<br>45,856,702                     |
| LIABILITIES AND FUND BALANCE                                     |                                      |
| Liabilities  |                                      |
| Accounts payable   | \$<br>13,538,969                     |
| Due to other funds   | 11,627                               |
| TOTAL LIABILITIES  | 13,550,596                           |
| Fund Balance   |                                      |
| Restricted   | 32,306,106                           |
| TOTAL LIABILITIES AND FUND BALANCE                               | \$<br>45,856,702                     |

 ${\it The accompanying notes are an integral part of these financial statements}.$ 

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE

Year Ended June 30, 2021

| Revenues                                 |    |   |
|--|----|---|
| Interest income                          | \$ | 432,020                                 |
|  | ,  | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |
| Expenditures                             |    | 20.262                                  |
| Supplies and materials                   |    | 29,363                                  |
| Rents, leases, and repairs               |    | 3,264                                   |
| Professional and consulting              |    | 7,805,270                               |
| Salaries and benefits                    |    | 961,839                                 |
| General administration                   |    | 18,841                                  |
| Plant services                           |    | 1,308                                   |
| Other expenses and services              |    | 1,490,267                               |
| Capital outlay                           |    | 65,806,987                              |
| Total Expenditures                       |    | 76,117,139                              |
| Deficiency of Revenues Over Expenditures |    | (75,685,119)                            |
| Other Financing Sources (Uses)           |    |   |
| Proceeds from sale of bonds              |    | 70,083,543                              |
| Other sources                            |    | 12,871                                  |
| Interfund transfers out                  |    | (5,973,027)                             |
| Total Other Financing Sources (Uses)     |    | 64,123,387                              |
| Net Change in Fund Balance               |    | (11,561,732)                            |
| Fund Balance - Beginning of Year         |    | 43,867,838                              |
| Fund Balance - End of Year               | \$ | 32,306,106                              |

 $\label{thm:companying} \textit{notes are an integral part of these financial statements}.$ 

NOTES TO THE FINANCIAL STATEMENTS

### 1. SIGNIFICANT ACCOUNTING POLICIES

### Organization

The Kern Community College District (the District) is a community college governed by an elected seven-member Board of Trustees. The District provides educational services in the counties of Kern, Tulare, San Bernardino, Inyo, and Mono in the state of California. The District currently operates three colleges located in Bakersfield, Porterville, and Ridgecrest, California, and satellite campuses in outlying areas.

The Kern Community College Safety, Repair, and Improvement District (SRID) was formed following a public hearing on August 1, 2002, pursuant to *California Education Code* and proceedings taken by the District. Measure J was placed on the ballot for November 8, 2016, and the electors of the SRID voted on whether \$502,821,000 in bonds should be issued on behalf of the District. Proposition 39 required a 55% supermajority for approval. More than 55% of the electors voting on the propositions voted in favor of such issuance.

The 2016 A General Obligation Bonds were the first series of bonds issued under the authorization. The net proceeds of the 2016 A Bonds of \$40,225,000 will be used to finance the improvement, renovation, construction, and equipping of the District sites within the Facilities Improvement District No. 1, which includes Kern, San Bernardino, and Tulare Counties, California, and pay for costs of issuing bonds.

On August 23, 2018, the District issued the General Obligation Bonds, Election 2016, Series B in the amount of \$71,230,000 at a premium of \$7,117,643. The District paid \$250,000 of issuance costs from the proceeds. Bond proceeds will be used for the projects noted above.

On November 10, 2020, the District issued General Obligation Bonds, Election 2016, Series C in the amount of \$64,000,000 at a premium of \$6,083,543. The District paid \$320,517 of issuance costs from the proceeds. Bond proceeds will be used for the projects noted above.

These financial statements present only the Measure J fund of the SRID (the Bonds). These financial statements do not include financial information of the remainder of the District's funds, which accounting principles generally accepted in the United States of America require to be presented with the financial statements of the District.

The board of supervisors for Kern County are empowered and obligated to levy property taxes, without limitation as to rate or amount (except for certain property which is taxable at limited rates), for payment of principal and maturity value of, and interest on, the bonds.

NOTES TO THE FINANCIAL STATEMENTS (Continued)

### **Basis of Presentation**

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies established in GAAP, and used by the District, are discussed below.

### **Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

**Measurement Focus** In the fund financial statements, governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on the balance sheets. The operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as the measure of available spendable financial resources at the end of the period.

Basis of Accounting In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Revenues are recognized when they become susceptible to accrual, which is to say, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services are rendered). Cash in the Kern County Treasury is recorded at cost, which approximates fair value, in accordance with the requirements of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools.

### **Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By state law, the District's Governing Board must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's Governing Board satisfied these requirements.

The budget is revised by the District's Governing Board during the year to give consideration to unanticipated income and expenditures.

NOTES TO THE FINANCIAL STATEMENTS (Continued)

### **Fund Balance Classifications**

The governmental fund financial statements present fund balance classifications that comprise a hierarchy based on the extent to which the District is bound to honor constraints on the specific purposes for which amounts can be spent. Amounts for which constraints have been placed on the use of the resources either: (a) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation are considered restricted. The fund balance of the Measure J Fund for the Proposition 39 General Obligation Bonds of the SRID is therefore classified as restricted.

#### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **Cash and Investments**

In accordance with *California Education Code* Section 41001, the District maintains substantially all of its cash with the Kern County Treasury. The County of Kern pools these funds with those of other districts in the County of Kern and invests the cash. The County is restricted by *California Government Code*, Section 53635 pursuant to Section 53601, to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. Investments in the County pool are valued using the amortized cost method (which approximates fair value) and include accrued interest. The County investment pool is subject to regulatory oversight by the Treasury Oversight Committee, as required by *California Government Code*, Section 27130. The District is considered to be an involuntary participant in the external investment pool. Interest earned is deposited quarterly into participating funds; any investment losses are proportionately shared by all funds in the pool.

### **Accounts Receivable**

Accounts receivable represent amounts due from private persons, firms, or corporations based on contractual agreements or amounts billed, but not received, as of June 30, 2021. At June 30, 2021, no allowance for doubtful accounts was deemed necessary.

### **Balance Due To/From Other Funds**

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds.

NOTES TO THE FINANCIAL STATEMENTS (Continued)

### **Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future periods and are recorded as prepaid items.

### **Capital Assets and Long-Term Debt**

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Measure J Fund for the Proposition 39 General Obligation Bonds of the SRID are determined by their measurement focus. The fund is accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of "available spendable resources". Thus, the capital assets and long-term liabilities associated with the Measure J Fund for the Proposition 39 General Obligation Bonds of the SRID are accounted for in the basic financial statements of the District.

#### **Interfund Transfers**

Permanent reallocation of resources between funds of the District are classified as interfund transfers.

#### 2. CASH AND INVESTMENTS

The following is a summary of cash and investments:

June 30, 2021

### **Investments that Are Not Securities (1)**County treasurer's investment pool

\$ 45,715,751

(1) *Investments That Are Not Securities* A "security" is a transferable financial instrument that evidences ownership or creditorship, whether in physical or book-entry form. Investments that are not securities do not have custodial credit risk because they do not involve a transferable financial instrument. Thus, they are not categorized into custodial credit risk categories.

All cash and investments are restricted to expenditures for purposes authorized in the ballot measure.

#### **Investment Credit Risk**

California Government Code, Section 53601, limits investments in commercial paper to "prime" quality of the highest ranking, or of the highest letter and numerical rating as provided by nationally recognized statistical rating organizations (NRSRO), and limits investments in medium-term notes to a rating of A or better. The District does not have an investment policy that would further limit investment choices. The District's investment in the County investment pool is unrated.

NOTES TO THE FINANCIAL STATEMENTS (Continued)

### **Fair Value Measurements**

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; level 2 inputs are significant other observable inputs; and level 3 inputs are significant unobservable inputs.

The District has the following recurring fair value measurements as of June 30, 2021:

• County treasurer's investment pool of \$45,715,751 is valued using quoted prices for similar instruments in active markets and quoted prices for identical or similar instruments in markets that are not active (level 2 inputs).

Treasury Pool investments are accounted for in accordance with the provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, which requires governmental entities to report certain investments at fair value in the balance sheet and the statement of net position and recognize the corresponding change in value of investments in the year in which the change occurred. The value of the participant's shares in the Treasury Pool that may be withdrawn is determined on an amortized cost basis, which is different from the fair value of the participant's position in the Treasury Pool. The fair value fluctuates with interest rates, and increasing rates could cause the value to decline below original cost; however, Kern County management believes the liquidity in the portfolio is more than adequate to meet cash flow requirements and to preclude Kern County from having to sell investments below original cost for that purpose.

### Concentration of Credit Risk - Investments

*California Government Code*, Section 53635, places the following concentration limits on the County investment pool:

No more than 40% may be invested in eligible commercial paper and no more than 10% may be invested in the outstanding commercial paper of any single issuer.

*California Government Code*, Section 53601, places the following concentration limits on the District's investments:

No more than 10% may be invested in the securities of any one issuer, except the obligations of the U.S. government, U.S. government agencies, and U.S. government-sponsored enterprises and where otherwise noted; no more than 10% may be invested in any one mutual fund; no more than 25% may be invested in commercial paper; no more than 40% may be invested in bankers' acceptances and no more than 30% may be invested in bankers' acceptances of any one commercial bank; no more than 30% may be invested in negotiable certificates of deposit; no more than 20% may be invested in reverse repurchase agreements; no more than 30% may be invested in medium-term notes; no more than 20% may be invested in mortgage passthrough and related securities; and no more than 30% may be invested in certain unsecured, unsubordinated obligations.

NOTES TO THE FINANCIAL STATEMENTS (Continued)

### 3. ACCOUNTS RECEIVABLE

Accounts receivable consisted of the following:

June 30, 2021

Interest \$ 131,752

### 4. INTERFUND TRANSFERS AND BALANCES DUE TO/FROM OTHER FUNDS

### **Balances Due To/From Other Funds**

Balances due to/from other funds in the fund financial statements are as follows:

| Due From Other Funds Due to Other Funds |           | 1            |
|---|-----------|--------------|
| General                                 | Measure J | \$<br>11,627 |

The specific purposes of the interfund balance is as follows:

General Fund interfund receivable from the Measure J Fund to reimburse the General Fund for expenditures paid from the General Fund that were determined to be expenditures of the Measure J Fund.

#### **Interfund Transfers**

Interfund transfers consist of operating transfers from funds receiving resources to funds through which the resources are to be expended.

| Interfund Transfer Out Interfund Transfer In |                              |    |           |
|--|------------------------------|----|-----------|
| Measure J                                    | Bond Interest and Redemption | \$ | 5,973,027 |

Transfers are used for the following:

To move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; and

To use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

The specific purpose of the interfund transfers that do not occur on a routine basis are as follows:

To transfer a portion of the November 10, 2020, bond issuance proceeds to be used for future debt service.

NOTES TO THE FINANCIAL STATEMENTS (Continued)

### 5. ACCOUNTS PAYABLE

Accounts payable consisted of the following:

June 30, 2021

Vendors \$ 13,538,969

### 6. FUND BALANCE COMPONENTS

Fund balance is composed of the following:

June 30, 2021

Restricted
Restricted for capital projects \$ 32,306,106

### 7. CONSTRUCTION PROJECT COMMITMENTS

Construction project commitments are as follows:

| June 30, 2021                                      | Remaining<br>Construction<br>Commitment |
|--|---|
| Bakersfield College administrative services        | \$<br>4,388,395                         |
| Bakersfield College student center/ABC building    | 1,815,487                               |
| Bakersfield College combined gym and fieldhouse    | 41,571,403                              |
| Bakersfield College science & engineering building | 20,686,815                              |
| Bakersfield College welcome center                 | 4,700,983                               |
| Cerro Coso maintenance & operating facilities      | 1,501,221                               |
| Other  | 485,034                                 |
| Total  | \$<br>75,149,338                        |



STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL

|   |               |    |              | Variance         |
|---|---------------|----|--------------|------------------|
| Year Ended June 30, 2021                          | Budge         | t  | Actual       | With Budget      |
| Revenues  |               |    |              |                  |
| Transfer in from reserve - budget only            | \$ 59,598,172 | \$ | =            | \$ (59,598,172)  |
| Interest income                                   | 525,616       |    | 432,020      | (93,596)         |
| Total Revenues                                    | 60,123,788    |    | 432,020      | (59,691,768)     |
| Expenditures                                      |               |    |              |                  |
| Supplies and materials                            | 30,231        |    | 29,363       | 868              |
| Rents, leases, and repairs                        | 7,974         |    | 3,264        | 4,710            |
| Professional and consulting                       | 36,802,786    |    | 7,805,270    | 28,997,516       |
| Salaries and benefits                             | 932,592       |    | 961,839      | (29,247)         |
| General administration                            | 234,274       |    | 18,841       | 215,433          |
| Plant services                                    | 4,831         |    | 1,308        | 3,523            |
| Other expenses and services                       | 2,804,222     |    | 1,490,267    | 1,313,955        |
| Capital outlay                                    | 329,306,878   |    | 65,806,987   | 263,499,891      |
| Total Expenditures                                | 370,123,788   |    | 76,117,139   | 294,006,649      |
| Excess (Deficiency) of Revenues Over Expenditures | (310,000,000  |    | (75,685,119) | (353,698,417)    |
| Other Financing Sources (Uses)                    |               |    |              |                  |
| Proceeds from sale of bonds                       | 310,000,000   |    | 70,083,543   | (239,916,457)    |
| Other sources                                     | -             |    | 12,871       | 12,871           |
| Interfund transfers out                           |               |    | (5,973,027)  | (5,973,027)      |
| Total Other Financing Sources (Uses)              | 310,000,000   |    | 64,123,387   | (245,876,613)    |
| Net Change in Fund Balance                        | \$ -          | \$ | (11,561,732) | \$ (599,575,030) |

SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2021

### **GENERAL OBLIGATION BONDS ISSUED MAY 2017**

On November 8, 2016, the voters authorized the issuance and sale of general obligation bonds totaling \$502,821,000. On May 23, 2017, \$40,225,000 of general obligation bonds were sold under Measure J Proposition 39 by the Safety, Repair, and Improvement District which provides that proceeds of the bonds will generally be used for the acquisition, construction, furnishing, and equipping of Kern Community College District (the District) facilities. Interest rate is 5.00%. The bonds matured in 2021.

The outstanding general obligation bonds payable at June 30, 2021, are:

| Issue | Interest | Maturity | Amount of      | Outstanding  | Redeemed     | Outstanding June 30, 2021 |
|-------|----------|----------|----------------|--------------|--------------|---------------------------|
| Date  | Rate     | Date     | Original Issue | July 1, 2020 | Current Year |                           |
| 2017  | 5.00%    | 2021     | \$ 40,225,000  | \$ 5,375,000 | \$ 5,375,000 | \$ -                      |

See the accompanying note to the supplementary information.

The bonds were issued at a premium of \$3,004,448 with issuance costs of \$254,740. The proceeds of the bond premium, less issuance costs, and the repayment of debt related to the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District are accounted for in the District's Measure J Fund, which is part of the District's basic financial statements.

### **GENERAL OBLIGATION BONDS ISSUED AUGUST 2018**

On August 23, 2018, \$71,230,000 of general obligation bonds were sold under Measure J Proposition 39 by the Safety, Repair, and Improvement District which provides that proceeds of the bonds will generally be used for the acquisition, construction, furnishing, and equipping of Kern Community College District (the District) facilities. Interest rates range from 3.00% to 5.00%. The bonds mature in 2023.

The outstanding general obligation bonds payable at June 30, 2021, are:

| Issue | Interest      | Maturity | Amount of      | Outstanding   | Redeemed      | Outstanding June 30, 2021 |
|-------|---------------|----------|----------------|---------------|---------------|---------------------------|
| Date  | Rate          | Date     | Original Issue | July 1, 2020  | Current Year  |                           |
| 2019  | 3.00% - 5.00% | 2023     | \$ 71,230,000  | \$ 70,055,000 | \$ 13,700,000 | \$ 56,355,000             |

See the accompanying note to the supplementary information.

The bonds were issued at a premium of \$7,117,643 with issuance costs of \$250,000. The proceeds of the bond premium, less issuance costs, and the repayment of debt related to the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District are accounted for in the District's Measure J Fund, which is part of the District's basic financial statements.

SCHEDULE OF LONG-TERM OBLIGATIONS
JUNE 30, 2021
(Continued)

### **GENERAL OBLIGATION BONDS ISSUED NOVEMBER 2020**

On November 10, 2020, \$64,000,000 of general obligation bonds were sold under Measure J Proposition 39 by the Safety, Repair, and Improvement District which provides that proceeds of the bonds will generally be used for the acquisition, construction, furnishing, and equipping of Kern Community College District (the District) facilities. Interest rates range from .40% to 4.00%. The bonds mature in 2046.

The outstanding general obligation bonds payable at June 30, 2021, are:

| Issue<br>Date | Interest<br>Rate | Maturity<br>Date | Amount of<br>Original Issue | Outstanding July 1, 2020 | Redeemed<br>Current Year | Outstanding June 30, 2021 |
|---------------|------------------|------------------|-----------------------------|--------------------------|--------------------------|---------------------------|
| 2020          | .40% - 4.00%     | 2046             | \$ 64,000,000               | \$ -                     | \$ 5,500,000             | \$ 58,500,000             |

See the accompanying note to the supplementary information.

The bonds were issued at a premium of \$6,083,543 with issuance costs of \$320,517. The proceeds of the bond premium, less issuance costs, and the repayment of debt related to the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District are accounted for in the District's Measure J Fund, which is part of the District's basic financial statements.

NOTE TO THE SUPPLEMENTARY INFORMATION JUNE 30, 2021

### **PURPOSE OF SCHEDULE**

### **Schedule of Long-Term Debt Obligations**

This schedule summarizes the debt repayment associated with the bond proceeds received through issuance of Proposition 39 General Obligation Bonds.

### **GENERAL OBLIGATION BONDS ISSUED AUGUST 2018**

| Year Ending June 30 | Principal                      | Interest                     | Total                          |
|---------------------|--------------------------------|------------------------------|--------------------------------|
| 2022<br>2023        | \$<br>16,700,000<br>18,900,000 | \$<br>2,233,250<br>1,510,250 | \$<br>18,933,250<br>20,410,250 |
| 2024                | 20,755,000                     | 518,875                      | 21,273,875                     |
|                     | \$<br>56,355,000               | \$<br>4,262,375              | \$<br>60,617,375               |

### **GENERAL OBLIGATION BONDS ISSUED OCTOBER 2020**

| Year Ending June 30 | Principal        | Interest | Interest   |    |            |
|---------------------|------------------|----------|------------|----|------------|
| 2022                | \$<br>-          | \$       | 1,975,650  | \$ | 1,975,650  |
| 2023                | 2,400,000        |          | 1,927,650  |    | 4,327,650  |
| 2024                | 1,500,000        |          | 1,849,650  |    | 3,349,650  |
| 2025                | =                |          | 1,819,650  |    | 1,819,650  |
| 2026                | 1,065,000        |          | 1,798,350  |    | 2,863,350  |
| 2027-2031           | 6,935,000        |          | 8,237,350  |    | 15,172,350 |
| 2032-2036           | 10,165,000       |          | 6,539,750  |    | 16,704,750 |
| 2037-2041           | 13,995,000       |          | 4,462,125  |    | 18,457,125 |
| 2042-2046           | 18,280,000       |          | 2,051,550  |    | 20,331,550 |
| 2047                | 4,160,000        |          | 62,400     |    | 4,222,400  |
| Total               | \$<br>58,500,000 | \$       | 30,724,125 | \$ | 89,224,125 |





# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees
Citizens' Bond Oversight Committee
Kern Community College District
Bakersfield, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States of America, the financial statements of the Measure J Bond Fund for the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds) of Kern Community College District (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Bond's basic financial statements, and have issued our report thereon dated March 10, 2022.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

(Continued)

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Bonds' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

Horton McNuly & Gaeteurn, UP

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

March 10, 2022 Chico, California



SCHEDULE OF AUDIT FINDINGS June 30, 2021

None.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS June 30, 2021

None.





### INDEPENDENT AUDITORS' REPORT ON PERFORMANCE

To the Board of Trustees Citizens' Bond Oversight Committee Kern Community College District Bakersfield, California

We have audited the Kern Community College District's (the District) compliance with the performance requirements for the Proposition 39 and Measure J General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds) for the year ended June 30, 2021.

We conducted this performance audit in accordance with *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 27 of this report, which includes determining the District's compliance with the performance requirements for the Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Sections 15264 and 15272–15286 of the *California Education Code* as they apply to the Bonds and the net proceeds thereof. Management is responsible for the District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal control of the District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Sections 15264 and 15272–15286 of the *California Education Code*. Accordingly, we do not express any assurance on internal control.

The results of our tests indicated that, in all significant aspects, the District expended the Bonds for the year ended June 30, 2021, only for the specific projects developed by the District's Board of Trustees, as approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Sections 15264 and 15272–15286 of the California Education Code.

March 10, 2022 Chico, California

Horton McNuly & Gaeteurn, UP

PERFORMANCE AUDIT

#### **OBJECTIVES**

The objectives of our performance audit were to document the expenditures charged to the voter-approved Proposition 39 and Measure J General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds); determine whether expenditures for the fiscal year ended June 30, 2021, charged to the capital outlay projects fund, have been made in accordance with project budgets and guidelines; note any incongruities or system weaknesses; provide recommendations for improvements; and to provide the District's Board of Trustees and Citizens' Oversight Committee with a performance audit as required under the California Constitution and Proposition 39.

### **SCOPE OF THE AUDIT**

The scope of our performance audit covered the fiscal year ended June 30, 2021. The expenditures included all object and project codes associated with the Bonds' projects. The propriety of expenditures for capital projects and maintenance projects funded through other state or local funding sources were not included within the scope of our audit. Expenditures incurred subsequent to June 30, 2021, were not reviewed or included within the scope of our audit or in this report.

### **BACKGROUND INFORMATION**

In November 2000, the voters of the State of California approved Proposition 39 authorizing the issuance of general obligation bonds by California public school districts and community colleges under certain circumstances and subject to certain conditions.

On November 8, 2016, a general obligation bond proposition (Measure J) of the Safety, Repair, and Improvement District was approved by voters of the Kern Community College District (the District). Measure J authorized the District to issue up to \$502,821,000 of general obligation bonds to be used for the acquisition, construction, furnishing, and equipping of District facilities.

On August 23, 2018, the Districted issued General Obligation Bonds, Election 2016, Series B, in the amount of \$71,230,000 at a premium of \$7,117,643. The District paid \$250,000 of issuance costs from the proceeds. Bond proceeds will be used for the projects noted above.

On November 10, 2020, the District issued General Obligation Bonds, Election 2016, Series C, in the amount of \$64,000,000 at a premium of \$6,083,543. The District paid \$320,517 of issuance costs from the proceeds. Bond proceeds will be used for the projects noted above.

Pursuant to the requirements of Proposition 39, and related state legislation, the Board of Trustees of the District established a Citizens' Oversight Committee and appointed its members. The principal purpose of the Citizens' Oversight Committee, as set out in state law, is to inform the public as to the expenditures of the proceeds of the bonds issued pursuant to the Measure J bond authorization. The Citizens' Oversight Committee is required to issue a least one report annually as to its activities and findings.

Section 1(b)(3)(c) of Article XIIIA of the California Constitution requires the District to conduct an annual independent performance audit to ensure that the proceeds of the bonds deposited into the Measure J Bond Fund have been expended for only the authorized bond projects.

PERFORMANCE AUDIT (Continued)

### **AUDIT METHODOLOGY**

The methodologies used in planning and performing the audit include:

- We made inquiries of management regarding internal controls in place to prevent fraud or
  waste regarding projects, including budgetary controls, ensuring adequate separation of duties
  exist in the fiscal services department for funds, prevent material misstatement in the financial
  statements, and the ensuring of expenditures being allocated to the appropriate fund.
- We reviewed the District's bond project publicized list of intended projects.
- We selected a sample of expenditures in the fiscal year ended June 30, 2021, and reviewed supporting documentation to ensure that funds were properly expended on the specific projects as outlined in the publicized list and that they met the requirements for bidding, if applicable.
- We compared total project expenditures to budgets to determine if there were any expenditures in excess of appropriation.
- We reviewed documentation, including the District's website, that the Measure J Bond
  Oversight Committee reviewed project expenditures and issued reports on the results of its
  activities at least annually.
- We obtained the Measure J Fund general ledger and the project expenditure summary reports and detail prepared by the District for the fiscal year ended June 30, 2021. Within the year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with Proposition 39 and Measure J General Obligation Bonds funding. We performed the following procedures:
  - We verified that funds were expended only for the purposes for which the bonds were issued, as specified in the official statement of bond indenture submitted by the District to the County Auditor.
  - We verified that funding was not used for salaries of school administrators or other operating expenditures of the District.
  - We reviewed bid documentation to verify that bidding requirements were met, if applicable.
  - We verified that funding was not used for salaries or school administrators or other operating expenditures of the District.

PERFORMANCE AUDIT (Continued)

### **RESULTS OF PROCEDURES**

The District utilized bond funds for 73 projects. The District incurred total expenditures of \$152,767,780 for the following projects:

|   |       |            | Expenditures |            |    |            |    |            |             |
|---|-------|------------|--------------|------------|----|------------|----|------------|-------------|
| Year Ended June 30, 2021                            |       | Budget     |              | Prior      |    | Current    |    | Total      | Status      |
| Bakersfield College                                 |       |            |              |            |    |            |    |            |             |
| ABC building/campus student center new building     | \$ 2  | 20,534,511 | \$           | 1,941,496  | \$ | 16,848,320 | \$ | 18,789,816 | In Process  |
| Administrative services                             |       | 8,747,000  |              | 368,518    |    | 816,313    |    | 1,184,831  | In Process  |
| Ag building   | 2     | 25,779,775 |              | 12,469     |    | 239,939    |    | 252,408    | In Process  |
| Ag fence improvements                               |       | 536,818    |              | -          |    | 24,620     |    | 24,620     | In Process  |
| Arvin general education center                      | 2     | 25,900,000 |              | 369,504    |    | 927,308    |    | 1,296,812  | In Process  |
| Campus signage                                      |       | 229,421    |              | 11,441     |    | 217,980    |    | 229,421    | Complete    |
| Combined gym and fieldhouse                         | 5     | 59,595,278 |              | 3,787,651  |    | 6,884,799  |    | 10,672,450 | In Process  |
| Delano LRC (state funding)                          | 1     | 15,710,000 |              | 51,959     |    | 518,764    |    | 570,723    | In Process  |
| Demo, abate, landscape phase 1 - Levinson           |       | 1,237,869  |              | -          |    | -          |    | -          | Not started |
| Facilities master plan                              |       | 429,110    |              | 429,110    |    | -          |    | 429,110    | Complete    |
| Fine arts remodel - local match                     |       | 3,084,288  |              | -          |    | -          |    | -          | Not started |
| Humanities  |       | 6,622,470  |              | -          |    | 133,796    |    | 133,796    | In Process  |
| Humanities elevator                                 |       | 870,000    |              | -          |    | -          |    | -          | In Process  |
| Infrastructure                                      | 1     | 15,000,000 |              | 1,592,574  |    | 3,842,779  |    | 5,435,353  | In Process  |
| Language arts remodel - local match                 |       | 7,555,298  |              | -          |    | -          |    | -          | Not started |
| Memorial stadium                                    | 1     | 14,510,064 |              | 8,717,947  |    | 5,792,117  |    | 14,510,064 | Complete    |
| Memorial stadium maintenance                        |       | 2,000,000  |              | _          |    | 1,354,843  |    | 1,354,843  | In Process  |
| Mt Vernon culinary arts                             |       | 8,000,000  |              | 3,300      |    | 650,916    |    | 654,216    | In Process  |
| Old SE building modernization- pre/post AG building |       | 6,000,000  |              | <u>-</u>   |    | -<br>-     |    | <u>-</u>   | Not started |
| Balance Forward                                     | \$ 22 | 22,341,902 | \$           | 17,285,969 | \$ | 38,252,494 | \$ | 55,538,463 |             |

PERFORMANCE AUDIT

(Continued)

|  |                |                  |                  |                   | i           |
|--|----------------|------------------|------------------|-------------------|-------------|
| Balance Brought Forward                            | \$ 222,341,902 | \$<br>17,285,969 | \$<br>38,252,494 | \$<br>55,538,463  | 1           |
| Bakersfield College (Continued)                    |                |                  |                  |                   |             |
| Program contingency                                | 14,823,928     | -                | -                | -                 | Ongoing     |
| Program management expenses                        | 27,858,486     | 11,647,092       | 4,019,983        | 15,667,075        | Ongoing     |
| Public safety training building                    | 3,183,287      | -                | -                | -                 | Not started |
| Science and engineering                            | 61,959,909     | 8,754,335        | 25,687,182       | 34,441,517        | In Process  |
| Shafter general education center                   | 6,511,038      | -                | -                | -                 | Not started |
| Student success modernization                      | 36,000,000     | 92,606           | -                | 92,606            | In Process  |
| Surface parking                                    | 17,000,000     | 14,700           | 398,797          | 413,497           | In Process  |
| Surface parking repair                             | 4,102,000      | 3,792,767        | 53,138           | 3,845,905         | In Process  |
| Swing space  | 5,000,000      | 3,107,697        | 425,356          | 3,533,053         | In Process  |
| Veterans resource center                           | 5,888,571      | 5,888,571        | -                | 5,888,571         | Complete    |
| Welcome center modernization                       | 7,358,960      | 366,190          | 579,537          | 945,727           | In Process  |
| Wireless infrastructure                            | 2,000,000      | 1,014,198        | -                | 1,014,198         | In Process  |
| Cerro Coso College                                 |                |                  |                  |                   |             |
| Art HVAC   | 700,000        | 654,765          | 6,113            | 660,878           | In Process  |
| College-wide water conservation                    | 350,000        | 65,893           | 14,400           | 80,293            | In Process  |
| East Kern development                              | 100,000        | 7,080            | 26,820           | 33,900            | In Process  |
| Fire lanes   | 750,000        | -                | -                | -                 | Not started |
| Main building lecture center update                | 460,000        | 29,904           | 409,921          | 439,825           | In Process  |
| Maintenance and Operations builing and shop update | 1,610,000      | 76,761           | 398,283          | 475,044           | In Process  |
| Monument digital sign                              | 200,000        | -                | -                | -                 | Not started |
| Safety and security upgrades                       | 300,000        | -                | -                | -                 | Not started |
| East wing update                                   | 662,156        | -                | -                | -                 | Not started |
| Facilities master plan                             | 359,750        | 359,750          | -                | 359,750           | Complete    |
| Balance Forward                                    | \$ 419,519,986 | \$<br>53,158,278 | \$<br>70,272,024 | \$<br>123,430,302 |             |

PERFORMANCE AUDIT

(Continued)

| Balance Brought Forward                       | \$ 419,519,986 | \$<br>53,158,278 | \$<br>70,272,024 | \$ 123,430,302 |             |
|---|----------------|------------------|------------------|----------------|-------------|
| Cerro Coso College (Continued)                |                |                  |                  |                |             |
| IWV solar upgrade - inverters                 | 829,413        | 412,363          | 417,050          | 829,413        | Complete    |
| Kern River Valley modernization               | 32,960         | 32,960           | -                | 32,960         | Complete    |
| Main building renovation                      | 12,784,413     | 12,575,599       | (155,784)        | 12,419,815     | In Process  |
| Physical education gym renovation             | 3,378,253      | 213,233          | 676,181          | 889,414        | In Process  |
| Physical education outdoor complex renovation | 12,855,000     | 120,050          | 535,201          | 655,251        | In Process  |
| Physical education parking renovation         | 5,702,135      | -                | -                | -              | Not started |
| Program continency                            | 2,236,034      | -                | -                | -              | Ongoing     |
| District Office                               |                |                  |                  |                |             |
| Facilities administration                     | -              | 1,885,721        | 993,550          | 2,879,271      | Ongoing     |
| General revenue                               | -              | 222,309          | -                | 222,309        | Ongoing     |
| Measure J debt service                        | -              | -                | 6,290,591        | 6,290,591      | Ongoing     |
| Porterville College                           |                |                  |                  |                |             |
| Allied health FPP local match                 | 8,141,327      | -                | 165,150          | 165,150        | In Process  |
| Ball fields bleachers                         | 175,000        | -                | -                | -              | Not started |
| Ball fields fencing and gates                 | 35,000         | -                | -                | -              | Not started |
| Ball fields irrigation modernization          | 80,000         | -                | -                | -              | Not started |
| Ball fields restroom building modernization   | 794,000        | -                | -                | -              | Not started |
| Ball fields storage/concession stand          | 320,000        | -                | -                | -              | Not started |
| Career technology FPP local match             | 7,952,000      | 290,167          | 324,546          | 614,713        | Not started |
| Classroom modernization (FFE & flooring)      | 2,000,000      | -                | -                | -              | In Process  |
| College avenue realignment                    | 5,000,000      | -                | 16,909           | 16,909         | Not started |
| Drought resistant landscape                   | 160,800        | 34,220           | 206,761          | 240,981        | Complete    |
| Gym floor replacement                         | 720,000        | 150,169          | 207,048          | 357,217        | In Process  |
| HVAC upgrades                                 | 2,027,168      | 207,064          | 99,794           | 306,858        | In Process  |
| Balance Forward                               | \$ 484,743,489 | \$<br>69,302,131 | \$<br>80,049,022 | \$ 149,351,154 |             |

PERFORMANCE AUDIT

(Continued)

| Balance Brought Forward                            | \$ 484,743,489 | \$<br>69,302,131 | \$<br>80,049,022 | \$ 149,351,154 | _           |
|--|----------------|------------------|------------------|----------------|-------------|
| Porterville College (Continued)                    |                |                  |                  |                |             |
| Infrastructure                                     | 3,950,000      | 15,640           | 268,421          | 284,061        | In Process  |
| Kitchen plumbing                                   | 400,000        | 320,432          | 658,266          | 978,698        | In Process  |
| Land acquisition                                   | 1,135,246      | 3,000            | 1,062,442        | 1,065,442      | In Process  |
| Maintenance and operations building                | 1,637,200      | -                | -                | -              | Not started |
| New baseball field                                 | 1,500,000      | -                | -                | -              | Not started |
| New softball field                                 | 1,500,000      | -                | -                | -              | Not started |
| Program contingency                                | 250,000        | 160,800          | -                | 160,800        | Ongoing     |
| Restroom renovation and hazardous material removal | 1,375,000      | 665,338          | 52,015           | 717,353        | In Process  |
| Stadium field upgrade                              | 4,717,000      | -                | -                | -              | In Process  |
| Update facilities master plan                      | 218,000        | 210,271          | -                | 210,271        | Complete    |
| Total  | \$ 501,425,935 | \$<br>70,677,612 | \$<br>82,090,166 | \$ 152,767,779 |             |

Each of the projects has been given a specific project identification number within the District's capital outlay projects fund. Budgets for each project are included in the financial reporting system, and actual expenditures are matched against this budget.

PERFORMANCE AUDIT (Continued)

### **CONCLUSION**

The results of our tests indicated that, in all significant respects, the District has properly accounted for the expenditures of the Measure J General Obligation Bonds and that such expenditures were made only for the specific projects developed by the District's Board of Trustees and approved by the voters. Further, it was noted that the funds were not used for salaries of school administrators or other operating expenditures. In addition, the results of our tests indicated that, in all significant respects, the District complied with certain provisions of the *California Education Code* requirements for which the purpose of the Citizens' Oversight Committee is established. Our audit does not provide a legal determination on the District's compliance with the specific requirements.

### **VIEW OF RESPONSIBLE OFFICIAL**

District management has reviewed the submitted draft final report for the performance audit dated March 10, 2022, of the Proposition 39 and Measure J General Obligation Bonds. District management agrees with the auditors' conclusion and has no additional comments.