

Bakersfield, California

FINANCIAL AND PERFORMANCE AUDITS

June 30, 2021



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June 30, 2021

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#### INDEPENDENT AUDITORS' REPORT

To the Board of Trustees Citizens' Bond Oversight Committee Kern Community College District Bakersfield, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Measure G Fund for the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds) of the Kern Community College District (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

The District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### INDEPENDENT AUDITORS' REPORT

(Continued)

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Bonds of the District as of June 30, 2021, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Report on Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements of the Bonds. The accompanying supplementary information on pages 15 to 18, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information on pages 15 to 18 is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Emphasis of Matter**

As discussed in note 1, the financial statements present only the Bonds and do not purport to, and do not, present fairly the financial position of the District, as of June 30, 2021, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### INDEPENDENT AUDITORS' REPORT

(Continued)

### Other Reporting Required by Government Auditing Standards

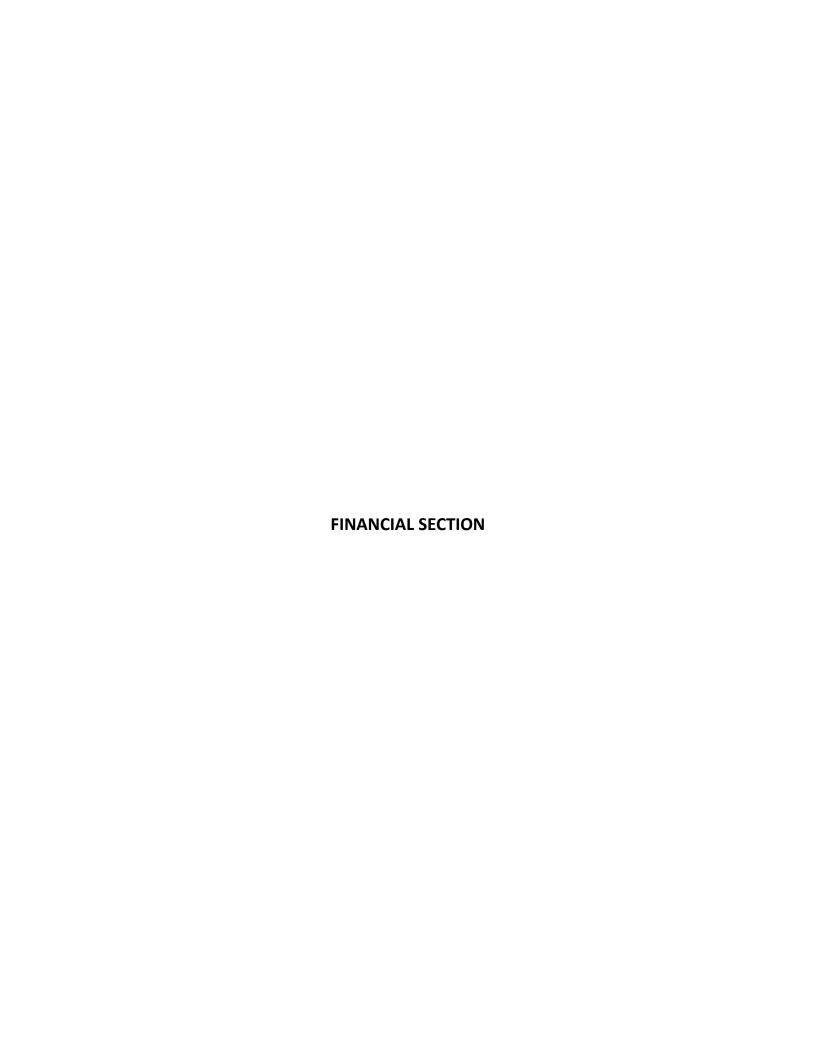
In accordance with *Government Auditing Standards*, we have also issued our report dated March 11, 2022, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

### **Report on Other Legal and Regulatory Requirements**

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In accordance with the requirements of Proposition 39, as incorporated in the California Constitution, Article 13A, we have also issued our performance audit report dated March 11, 2022, on our consideration of the Bonds' compliance with the requirements of Proposition 39. That report is an integral part of the Bonds for the year ended June 30, 2021, and should be considered in assessing the results of our financial audit.

March 11, 2022 Chico. California



**BALANCE SHEET** 

June 30, 2021

·	
ASSETS	
Cash and investments	\$ 8,993,424
Accounts receivable	26,091
Prepaid expenses	188
TOTAL ASSETS	\$ 9,019,703
LIABILITIES AND FUND BALANCE	
Liabilities	
Accounts payable	\$ 14,483
Due to other funds	2,907
Total Liabilities	17,390
Fund Balance	
Restricted	9,002,313
TOTAL LIABILITIES AND FUND BALANCE	\$ 9,019,703

The accompanying notes are an integral part of these financial statements.

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE

Year Ended June 30, 2021

Revenues		_
Interest income	\$	121,612
THE COST HOSTIC	<u> </u>	
Expenditures		
Supplies and materials		6
Rents, leases, and repairs		431
Professional and consulting		252,982
Salaries and benefits		240,460
Other expenses and services		374
Capital outlay		3,187,495
Total Expenditures		3,681,748
Net Change in Fund Balance		(3,560,136)
Fund Balance - Beginning of Year		12,562,449
Fund Balance - End of Year	\$	9,002,313

The accompanying notes are an integral part of these financial statements.

NOTES TO THE FINANCIAL STATEMENTS

### 1. SIGNIFICANT ACCOUNTING POLICIES

### Organization

The Kern Community College District (the District) is a community college governed by an elected seven-member Board of Trustees. The District provides educational services in the counties of Kern, Tulare, San Bernardino, Inyo, and Mono in the state of California. The District currently operates three colleges located in Bakersfield, Porterville, and Ridgecrest, California, and satellite campuses in outlying areas.

The Kern Community College Safety, Repair, and Improvement District (SRID) was formed following a public hearing on August 1, 2002, pursuant to *California Education Code* and proceedings taken by the District. Measure G was placed on the ballot for November 5, 2002, and the electors of the SRID voted on whether \$180,000,000 in bonds should be issued on behalf of the District. More than 55% of the electors voting on the proposition voted in favor of such issuance.

The 2003 A Bonds were the first series of bonds issued under the authorization. The unrefunded net portion of the 2003 A Bonds of \$17,600,000, the net portion of the 2006 A Bonds of \$51,391,537, and the net portion of the 2013 C Bonds of \$54,805,000 will be used to finance the improvement, renovation, construction, equipping, and acquisition of the buildings and classrooms for Bakersfield, Cerro Coso, and Porterville Colleges of the District.

These financial statements present only the Measure G Fund of the SRID (the Bonds). These financial statements do not include financial information of the remainder of the District's funds, which accounting principles generally accepted in the United States of America require to be presented with the financial statements of the District.

The board of supervisors for Kern County are empowered and obligated to levy property taxes, without limitation as to rate or amount (except for certain property which is taxable at limited rates), for payment of principal and maturity value of, and interest on, the bonds.

### **Basis of Presentation**

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies established in GAAP, and used by the District, are discussed below.

### **Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

NOTES TO THE FINANCIAL STATEMENTS (Continued)

**Measurement Focus** In the fund financial statements, governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on the balance sheets. The operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as the measure of available spendable financial resources at the end of the period.

Basis of Accounting In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Revenues are recognized when they become susceptible to accrual, which is to say, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services are rendered). Cash in the Kern County Treasury is recorded at cost, which approximates fair value, in accordance with the requirements of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools.

### **Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By state law, the District's Governing Board must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's Governing Board satisfied these requirements.

The budget is revised by the District's Governing Board during the year to give consideration to unanticipated income and expenditures.

### **Fund Balance Classifications**

The governmental fund financial statements present fund balance classifications that comprise a hierarchy based on the extent to which the District is bound to honor constraints on the specific purposes for which amounts can be spent. Amounts for which constraints have been placed on the use of the resources either: (a) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation are considered restricted. The fund balance of the Measure G Fund for the Proposition 39 General Obligation Bonds of the SRID is therefore classified as restricted.

### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

NOTES TO THE FINANCIAL STATEMENTS (Continued)

### **Cash and Investments**

In accordance with *California Education Code* Section 41001, the District maintains substantially all of its cash with the Kern County Treasury. The County of Kern pools these funds with those of other districts in the County of Kern and invests the cash. The County is restricted by *California Government Code*, Section 53635 pursuant to Section 53601, to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. Investments in the County pool are valued using the amortized cost method (which approximates fair value) and include accrued interest. The County investment pool is subject to regulatory oversight by the Treasury Oversight Committee, as required by *California Government Code*, Section 27130. The District is considered to be an involuntary participant in the external investment pool. Interest earned is deposited quarterly into participating funds; any investment losses are proportionately shared by all funds in the pool.

### **Prepaid Expenses**

Prepaid expenses consist of operating expenses for which payment is due in advance and which are expensed when the benefit is received.

### **Accounts Receivable**

Accounts receivable represent amounts due from private persons, firms, or corporations based on contractual agreements or amounts billed, but not received, as of June 30, 2021. At June 30, 2021, no allowance for doubtful accounts was deemed necessary.

### **Balance Due To/From Other Funds**

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds.

### **Capital Assets and Long-Term Debt**

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Measure G Fund for the Proposition 39 General Obligation Bonds of the SRID are determined by their measurement focus. The fund is accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of "available spendable resources". Thus, the capital assets and long-term liabilities associated with the Measure G Fund for the Proposition 39 General Obligation Bonds of the SRID are accounted for in the basic financial statements of the District.

NOTES TO THE FINANCIAL STATEMENTS (Continued)

### 2. CASH AND INVESTMENTS

The following is a summary of cash and investments:

June 30, 2021

### Investments that Are Not Securities (1)

County treasurer's investment pool

\$ 8,993,424

(1) Investments That Are Not Securities A "security" is a transferable financial instrument that evidences ownership or creditorship, whether in physical or book-entry form. Investments that are not securities do not have custodial credit risk because they do not involve a transferable financial instrument. Thus, they are not categorized into custodial credit risk categories.

All cash and investments are restricted to expenditures for purposes authorized in the ballot measure.

### **Investment Credit Risk**

California Government Code, Section 53601, limits investments in commercial paper to "prime" quality of the highest ranking, or of the highest letter and numerical rating as provided by nationally recognized statistical rating organizations (NRSRO), and limits investments in medium-term notes to a rating of A or better. The District does not have an investment policy that would further limit investment choices. The District's investment in the County investment pool is unrated.

### **Fair Value Measurements**

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; level 2 inputs are significant other observable inputs; and level 3 inputs are significant unobservable inputs.

The District has the following recurring fair value measurements as of June 30, 2021:

 County treasurer's investment pool of \$8,993,424 is valued using quoted prices for similar instruments in active markets and quoted prices for identical or similar instruments in markets that are not active (level 2 inputs).

NOTES TO THE FINANCIAL STATEMENTS (Continued)

Treasury Pool investments are accounted for in accordance with the provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, which requires governmental entities to report certain investments at fair value in the balance sheet and the statement of net position and recognize the corresponding change in value of investments in the year in which the change occurred. The value of the participant's shares in the Treasury Pool that may be withdrawn is determined on an amortized cost basis, which is different from the fair value of the participant's position in the Treasury Pool. The fair value fluctuates with interest rates, and increasing rates could cause the value to decline below original cost; however, Kern County management believes the liquidity in the portfolio is more than adequate to meet cash flow requirements and to preclude Kern County from having to sell investments below original cost for that purpose.

### Concentration of Credit Risk - Investments

*California Government Code*, Section 53635, places the following concentration limits on the County investment pool:

No more than 40% may be invested in eligible commercial paper and no more than 10% may be invested in the outstanding commercial paper of any single issuer.

*California Government Code*, Section 53601, places the following concentration limits on the District's investments:

No more than 10% may be invested in the securities of any one issuer, except the obligations of the U.S. government, U.S. government agencies, and U.S. government-sponsored enterprises and where otherwise noted; no more than 10% may be invested in any one mutual fund; no more than 25% may be invested in commercial paper; no more than 40% may be invested in bankers' acceptances and no more than 30% may be invested in bankers' acceptances of any one commercial bank; no more than 30% may be invested in negotiable certificates of deposit; no more than 20% may be invested in reverse repurchase agreements; no more than 30% may be invested in medium-term notes; no more than 20% may be invested in mortgage passthrough and related securities; and no more than 30% may be invested in certain unsecured, unsubordinated obligations.

NOTES TO THE FINANCIAL STATEMENTS (Continued)

### 3. ACCOUNTS RECEIVABLE

Accounts receivable consisted of the following:

June 30, 2021

Interest \$ 26,091

### 4. BALANCES DUE TO/FROM OTHER FUNDS

### **Balances Due To/From Other Funds**

Balances due to/from other funds in the fund financial statements are as follows:

Due From Other Funds	Due to Other Funds	
General	Measure G	\$ 2,907

Due to other funds represents a reimbursement from the Measure G Fund for expenditures paid from the General Fund that were determined to be expenditures of the Measure G Fund.

### 5. ACCOUNTS PAYABLE

Accounts payable consisted of the following:

June 30, 2021

Vendors \$ 14,483

NOTES TO THE FINANCIAL STATEMENTS (Continued)

### 6. FUND BALANCE COMPONENTS

Fund balance is composed of the following:

June 30, 2021

Restricted

Restricted for capital projects \$ 9,002,313

### 7. CONSTRUCTION PROJECT COMMITMENTS

Construction project commitments are as follows:

	Remaining
June 30, 2021	Construction Commitment
Bakersfield College Student Center/ABC Building	\$ 1,815,487



STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE – BUDGET AND ACTUAL

						Variance
Year Ended June 30, 2021	Budget		Actual		With Budget	
Revenues						_
Transfer in from reserve - budget only	\$	6,867,800	\$		\$	(6,867,800)
	Ą		Ą	-	Ą	
Interest income		103,270		121,612		18,342
Total Revenues		6,971,070		121,612		(6,849,458)
Expenditures						
Supplies and materials		24		6		18
Rents, leases, and repairs		3,183		431		2,752
Professional and consulting		1,439,655		252,982		1,186,673
Salaries and benefits		233,148		240,460		(7,312)
Other expenses and services		1,132		374		758
Capital outlay		5,293,928		3,187,495		2,106,433
Total Expenditures		6,971,070		3,681,748		3,289,322
Net Change in Fund Balance	\$	-	\$	(3,560,136)	\$	(3,560,136)

SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2021

### **GENERAL OBLIGATION BONDS ISSUED MARCH 2003**

On November 5, 2002, the voters authorized the issuance and sale of general obligation bonds totaling \$180,000,000. On March 6, 2003, \$75,191,548 of general obligation bonds were sold under Measure G Proposition 39 by the Safety, Repair, and Improvement District which provides that proceeds of the bonds will generally be used for the acquisition, construction, furnishing, and equipping of Kern Community College District (the District) facilities. The bonds were partially refunded with the 2006 Measure G Refunding Bonds. Interest rates vary from 2.00% to 6.78%. The bonds mature in 2028.

The outstanding unrefunded bonds payable at June 30, 2021 are:

Issue Date	Interest Rate	Maturity Date	Amount of Original Issue	Outstanding July 1, 2020	Redeemed Current Year	0
2002*	2.00%-6.78%	2028	\$ 17,600,000	\$ -	\$ -	\$ -

<sup>\*</sup>Does not include \$8,455,154 of accreted interest on capital appreciation bonds.

 $See \ the \ accompanying \ note \ to \ the \ supplementary \ information.$ 

The unrefunded bonds were issued at a premium of \$3,201,567 with issuance costs of \$1,163,019. The proceeds of the bond premium, less issuance costs, and the repayment of the debt related to the Measure G Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District are accounted for in the District's Measure G Fund, which is part of the District's basic financial statements.

### **GENERAL OBLIGATION BONDS ISSUED SEPTEMBER 2006**

On September 26, 2006, \$51,391,537 of general obligation bonds were sold under Measure G Proposition 39 by the Safety, Repair, and Improvement District which provides that proceeds of the bonds will generally be used for the acquisition, construction, furnishing, and equipping of District facilities. Interest rates vary from 4.25% to 5.00%. The bonds mature in 2031.

The outstanding related bonded debt for the District at June 30, 2021, is:

Issue Date	Interest Rate	Maturity Amount of Date Original Issue		Outstanding July 1, 2020	Redeemed Current Year	Outstanding une 30, 2021
2006*	4.25%-5.00%	2031	\$ 51,391,537	\$ 34,444,533	\$ -	\$ 34,444,533

<sup>\*</sup>Does not include \$36,797,258 of accreted interest on capital appreciation bonds.

See the accompanying note to the supplementary information.

The bonds were issued at a premium of \$3,354,466 with issuance costs of \$835,832. The proceeds of the bond premium, less issuance costs, and the repayment of the debt related to the Measure G Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District are accounted for in the District's Measure G Fund, which is part of the District's basic financial statements.

SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2021 (Continued)

### **REFUNDED DEBT ISSUED MARCH 2014**

On March 27, 2014, the District issued \$40,035,000 in 2014 Series A Federally Taxable General Obligation Refunding Bonds. The 2014 Series A bonds were issued to refinance a portion of the outstanding 2005 General Obligation Refunding Bonds of the Safety, Repair, and Improvement District. Interest rates vary from .0281% to 3.193%. The bonds mature in 2021.

On March 27, 2014, the District issued \$14,370,000 in 2014 Series B Federally Taxable General Obligation Refunding Bonds. The 2014 Series B bonds were issued to refinance a portion of the outstanding 2003, Series 2006 General Obligation Refunding Bonds of the Safety, Repair, and Improvement District. Interest rates vary from 2.00% to 5.00%%. The bonds mature in 2022.

The outstanding related refunded debt for the District at June 30, 2021, is:

Issue Date	Interest Rate	Maturity Date			Outstanding July 1, 2020	Redeemed Current Year	Outstanding une 30, 2021
2014 2014	.0281%-3.193% 2.00%-5.00%	2021 2022	-//	\$ \$	6,590,000 14,070,000	\$ 6,590,000 3,265,000	\$ 10,805,000

 $See the \, accompanying \, note \, to \, the \, supplementary \, information.$ 

The bonds were issued at a premium of \$2,603,683 with issuance costs of \$332,676. The proceeds of the bond premium, less issuance costs, and the repayment of the debt related to the Measure G Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District are accounted for in the District's Measure G Fund, which is part of the District's basic financial statements.

### **REFUNDED DEBT ISSUED JULY 2019**

On July 23, 2019, the District issued \$61,315,000 in 2019 Federally Taxable General Obligation Refunding Bonds. The 2019 refunding bonds were issued to refinance the outstanding Election of 2002 General Obligation Bonds, Series 2013C of the Safety, Repair, and Improvement District and pay the cost of issuing the bonds. Interest rates vary from 2.009% to 3.071%. The bonds mature in 2035.

The outstanding related refunded debt for the District at June 30, 2021, is:

Issue	Interest	Maturity		Amount of						Outstanding	Redeemed	Outstanding
Date	Rate	Date	Or	iginal Issue		July 1, 2020	Current Year	 lune 30, 2021				
2019	2.009%-3.071%	2035	\$	61,315,000	\$	60,230,000	\$ 1,220,000	\$ 59,010,000				

 $See \ the \ accompanying \ note \ to \ the \ supplementary \ information.$ 

The bonds were issued at a discount of \$160,820 with issuance costs of \$250,169. The proceeds of the bond, less discount and issuance costs, and the repayment of the debt related to the Measure G Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District are accounted for in the District's Measure G Fund, which is part of the District's basic financial statements.

NOTE TO THE SUPPLEMENTARY INFORMATION JUNE 30, 2021

### **PURPOSE OF SCHEDULE**

### **Schedule of Long-Term Debt Obligations**

This schedule summarizes the debt repayment associated with the bond proceeds received through issuance of Proposition 39 General Obligation Bonds.

### **GENERAL OBLIGATION BONDS ISSUED SEPTEMBER 2006**

Year Ending June 30	Principal		Interest	Total		
2022	\$ _	\$	-	\$	-	
2023	4,742,524	•	5,707,477	-	10,450,001	
2024	4,547,747		5,977,253		10,525,000	
2025	4,360,840		6,239,160		10,600,000	
2026	4,224,377		6,560,623		10,785,000	
2027-2031	16,569,045		32,960,954		49,529,999	
Total	\$ 34,444,533	\$	57,445,467	\$	91,890,000	

### **REFUNDED DEBT ISSUED MARCH 2014**

Year Ending June 30	Principal	Interest	Total	
2022	\$ 10,805,000	\$	203,447	\$ 11,008,447

### **REFUNDED DEBT ISSUED JULY 2019**

Year Ending June 30	Principal		Interest		Total	
2022	\$ 1,245,000	\$	1,674,286	\$	2,919,286	
2023	1,270,000	·	1,648,663	·	2,918,663	
2024	1,295,000		1,622,261		2,917,261	
2025	1,320,000		1,594,391		2,914,391	
2026	1,350,000		1,563,474		2,913,474	
2027-2031	7,290,000		7,263,560		14,553,560	
2032-2035	45,240,000		2,872,960		48,112,960	
Total	\$ 59,010,000	\$	18,239,595	\$	77,249,595	





# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees Citizens' Bond Oversight Committee Kern Community College District Bakersfield, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States of America, the financial statements of the Measure G Bond Fund for the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds) of Kern Community College District (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, and have issued our report thereon dated March 11, 2022.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

(Continued)

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Bonds' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

March 11, 2022 Chico, California

Horton McNuly & Gaetaurn, UP



SCHEDULE OF AUDIT FINDINGS June 30, 2021

None.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS June 30, 2021

None.





#### INDEPENDENT AUDITORS' REPORT ON PERFORMANCE

To the Board of Trustees Citizens' Bond Oversight Committee Kern Community College District Bakersfield, California

We have audited the Kern Community College District's (the District) compliance with the performance requirements for the Proposition 39 and Measure G General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds) for the year ended June 30, 2021.

We conducted this performance audit in accordance with *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 27 of this report, which includes determining the District's compliance with the performance requirements for the Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Sections 15264 and 15272–15286 of the *California Education Code* as they apply to the Bonds and the net proceeds thereof. Management is responsible for the District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal control of the District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Sections 15264 and 15272–15286 of the *California Education Code*. Accordingly, we do not express any assurance on internal control.

The results of our tests indicated that, in all significant aspects, the District expended the Bonds for the year ended June 30, 2021, only for the specific projects developed by the District's Board of Trustees, as approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Sections 15264 and 15272–15286 of the *California Education Code*.

March 11, 2022 Chico, California

Horton McMuly & Gaeteurn, UP

PERFORMANCE AUDIT

#### **OBJECTIVES**

The objectives of our performance audit were to document the expenditures charged to the voter-approved Proposition 39 and Measure G General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds); determine whether expenditures for the fiscal year ended June 30, 2021, charged to the capital outlay projects fund, have been made in accordance with project budgets and guidelines; note any incongruities or system weaknesses; provide recommendations for improvements; and to provide the District's Board of Trustees and Citizens' Oversight Committee with a performance audit as required under the California Constitution and Proposition 39.

### **SCOPE OF THE AUDIT**

The scope of our performance audit covered the fiscal year ended June 30, 2021. The expenditures included all object and project codes associated with the Bonds' projects. The propriety of expenditures for capital projects and maintenance projects funded through other state or local funding sources were not included within the scope of our audit. Expenditures incurred subsequent to June 30, 2021, were not reviewed or included within the scope of our audit or in this report.

### **BACKGROUND INFORMATION**

In November 2000, the voters of the State of California approved Proposition 39 authorizing the issuance of general obligation bonds by California public school districts and community colleges under certain circumstances and subject to certain conditions.

On November 5, 2002, a general obligation bond proposition (Measure G) of the Safety, Repair, and Improvement District was approved by voters of the Kern Community College District (the District). Measure G authorized the District to issue up to \$180,000,000 of general obligation bonds to be used for the acquisition, construction, furnishing, and equipping of District facilities.

Pursuant to the requirements of Proposition 39, and related state legislation, the Board of Trustees of the District established a Citizens' Oversight Committee and appointed its members. The principal purpose of the Citizens' Oversight Committee, as set out in state law, is to inform the public as to the expenditures of the proceeds of the bonds issued pursuant to the Measure G bond authorization. The Citizens' Oversight Committee is required to issue a least one report annually as to its activities and findings.

Section 1(b)(3)(c) of Article XIIIA of the California Constitution requires the District to conduct an annual independent performance audit to ensure that the proceeds of the bonds deposited into the Measure G Bond Fund have been expended for only the authorized bond projects.

PERFORMANCE AUDIT (Continued)

### **AUDIT METHODOLOGY**

The methodologies used in planning and performing the audit include:

- We made inquiries of management regarding internal controls in place to prevent fraud or
  waste regarding projects, including budgetary controls, ensuring adequate separation of duties
  exist in the fiscal services department for funds, prevent material misstatement in the financial
  statements, and the ensuring of expenditures being allocated to the appropriate fund.
- We reviewed the District's bond project publicized list of intended projects.
- We selected a sample of expenditures in the fiscal year ended June 30, 2021, and reviewed supporting documentation to ensure that funds were properly expended on the specific projects as outlined in the publicized list and that they met the requirements for bidding, if applicable.
- We compared total project expenditures to budgets to determine if there were any expenditures in excess of appropriation.
- We reviewed documentation, including the District's website, that the Measure G Bond Oversight Committee reviewed project expenditures and issued reports on the results of its activities at least annually.
- We obtained the Measure G Fund general ledger and the project expenditure summary reports and detail prepared by the District for the fiscal year ended June 30, 2021. Within the year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with Proposition 39 and Measure G General Obligation Bonds funding. We performed the following procedures:
  - We reviewed invoices for evidence of proper approval in accordance with District policy.
  - We reviewed supporting documentation to ensure that funds were properly expended on the specific projects as outlined in the publicized list. This includes that the funds were expended for the construction, renovation, furnishing, and equipping of District facilities on specified projects included in the Measure G election documents.
  - We verified that funds were expended only for the purposes for which the bonds were issued, as specified in the official statement of bond indenture submitted by the District to the County Auditor.
  - We verified that funding was not used for salaries of school administrators or other operating expenditures of the District.

PERFORMANCE AUDIT (Continued)

### **RESULTS OF PROCEDURES**

The District utilized bond funds for 306 projects. The District incurred total expenditures of \$192,583,199 for the following projects:

			Expenditures				
Year Ended June 30, 2021	Budget	Prior		Current	Total	Status	
298 Projects completed in previous years	\$ 143,006,907	\$ 142,761,337	\$	-	\$ 142,761,337	Complete	
Replace/repair HVAC, various buildings	237,144	234,084		3,061	237,145	Complete	
Weill Institute first-floor energy efficient windows	69,730	-		69,730	69,730	Complete	
Facilities master plan	-	729,024		191,637	920,661	In progress	
Facilities district office	-	8,658,591		242,810	8,901,401	In progress	
Bakersfield campus student center/ABC	26,007,728	22,887,761		3,052,373	25,940,134	In progress	
Cerro Coso main building modernization	12,455,587	12,455,587		-	12,455,587	In progress	
Porterville allied health building	2,469,561	109,890		104,843	214,733	In progress	
Campus security upgrades phases 1-3	1,083,020	1,065,177		17,294	1,082,471	In progress	
Total	\$ 185,329,677	\$ 188,901,451	\$	3,681,748	\$ 192,583,199	_	

Each of the projects has been given a specific project identification number within the District's capital outlay projects fund. Budgets for each project are included in the financial reporting system, and actual expenditures are matched against this budget.

PERFORMANCE AUDIT (Continued)

### **CONCLUSION**

The results of our tests indicated that, in all significant respects, the District has properly accounted for the expenditures of the Measure G General Obligation Bonds and that such expenditures were made only for the specific projects developed by the District's Board of Trustees and approved by the voters. Further, it was noted that the funds were not used for salaries of school administrators or other operating expenditures. In addition, the results of our tests indicated that, in all significant respects, the District complied with certain provisions of the *California Education Code* requirements for which the purpose of the Citizens' Oversight Committee is established. Our audit does not provide a legal determination on the District's compliance with the specific requirements.

### **VIEW OF RESPONSIBLE OFFICIAL**

District management has reviewed the submitted draft final report for the performance audit dated March 11, 2022 of the Proposition 39 and Measure G General Obligation Bonds. District management agrees with the auditors' conclusion and has no additional comments.